



Report of: The Director of Commissioning, Islington CCG

Meeting of	Date	Agenda Item	Ward(s)
Health and Wellbeing Board	15 April 2015	Item B2	All

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SUBJECT: Islington and Haringey Health and Care Vanguard Application

1. Synopsis

- 1.1. This paper provides the Islington Health and Wellbeing Board (HWBB) with an overview of the Islington and Haringey health and care economy application to become a vanguard site for the new models of care set out in the Five Year Forward View published by NHS England in 2014 and included in planning guidance for 2015/16.
- 1.2. On 9th February 2015 a local expression of interest to become a vanguard site for new models of care was submitted by a partnership across Islington CCG, Islington Council, Haringey CCG, Haringey Council, Whittington Health and Camden and Islington Foundation Trust.
- 1.3. The expression of interest focuses on a whole population based model of care centred on Whittington Health.
- 1.4. All expressions of interest had to be aligned to one of the new models of care set out in the planning guidance:
 - Multispecialty community providers (MCPs), which may include a number of variants;
 - Integrated primary and acute care systems (PACS);
 - Additional approaches to creating viable smaller hospitals. This may include implementing new organisational forms advocated by the Dalton Review, such as specialist franchises and management chains; and
 - Models of enhanced health in care homes.

The local expression of interest encompassed primary care, community services, mental health, social care and hospital services and therefore most closely aligns to the integrated primary and acute care system (PACS). The local application makes clear that the achievement of all the operational impact of the PACS would be delivered through means other than through a single organisational model.

1.5. In addition to alignment to a new model of care, the expression of interest set out:

- The overall aim. This is based on what service users have told us through engagement processes (the I statements), in particular to provide a coordinated health, care and support system that meets individual physical, emotional and care needs;
- Achievements to date including a focus on case studies in support of the overall aim above. The case studies chosen cover the multi-disciplinary case conferences, work with care homes, the integration of physical and mental health through acute psychiatric liaison, the ambulatory care service at Whittington Health, delivery of the primary care strategy, and delivery of enabling strategies for workforce, technology and evaluation;
- Local ambition for delivery of service improvements by April 2016 that includes the establishment of primary care networks alongside extended health and care teams aligned to practices, delivery of Better Care Fund service improvements for admission avoidance, further development of co-production of care and self-management, development of value based models of care, delivery of the person held record and associated integration engine, development of an integrated workforce strategy, and development of metrics to measure local progress;
- Support requested from the national vanguard programme should our expression of interest be successful.

1.6. The expression of interest was supported by signatures from leaders of participating organisations and a letter of support from UCL Partners, and is appended to this paper.

It was agreed across the signatories that an expression of interest would only be submitted if the development of new models of care through the vanguard programme were seen as being supportive of delivery of local strategic objectives. It was therefore also agreed across the organisations that the objectives and ambition for delivery of service improvements would be pursued regardless of the outcome of the vanguard process.

1.7. The expression of interest was shortlisted for consideration to become a vanguard site, and a team from the participating organisations presented the proposal at a workshop for shortlisted sites held on 4 March 2015. The abstract prepared in support of the workshop, with a focus on aims of the proposal and measures of success, is also appended to this paper.

1.8. Following the workshop we were not shortlisted to become a vanguard site, but in line with the agreement from the participating organisations (Islington CCG, Islington Council, Haringey CCG, Haringey Council, Whittington Health and Camden and Islington Foundation Trust) we have agreed to work together to pursue the aims and service delivery improvements set out in the expression of interest outside of the vanguard programme.

1.9. On 31st March the first Sponsor Board meeting will take place which will focus on how we want to take forward the proposals in our vanguard application.

2. Recommendations

2.1 The Health and Wellbeing Board is asked to:

- Note the local expression of interest to become a vanguard site, with the proposal submitted by a partnership across Islington CCG, Islington Council, Haringey CCG, Haringey Council, Whittington Health and Camden and Islington Foundation Trust;
- Note that although we were not selected to become a vanguard site the momentum to work collaboratively across the participating organisations will be maintained. On 31st March 2015 the first Sponsor Board meeting will take place, with the Board overseeing how we work together to pursue the aims and service delivery improvements set out in the expression of interest outside of the vanguard programme.

3. Background

- 3.1 The Five Year Forward View published by NHS England in 2014 introduced the new models of care set out in the Planning Guidance with options being:
- Multispecialty community providers (MCPs), which may include a number of variants;
 - Integrated primary and acute care systems (PACS);
 - Additional approaches to creating viable smaller hospitals. This may include implementing new organisational forms advocated by the Dalton Review, such as specialist franchises and management chains; and
 - Models of enhanced health in care homes;
 - Preventative diabetes programme leads.
- 3.2 The goal with vanguard sites is to make rapid progress in developing new models of promoting health and wellbeing and providing care that can then be replicated more widely in future years.
- 3.3 Vanguard Sites are able to draw on transformation funds (£200m) set out in planning guidance, and GPs will also be able to bid against the £250m fund intended to improve primary care and out-of-hospital infrastructure.

4. Implications

4.1 Financial implications

It was agreed across the signatories that an expression of interest would only be submitted if the development of new models of care through the vanguard programme were seen as being supportive of delivery of local strategic objectives.

Although we will not have access to the transformation funding for vanguard Sites set out in planning guidance, the aims and ambitions set out in the expression of interest are consistent with delivery of local strategic objectives. Plans will therefore have access to existing local funding streams including the Better Care Fund.

4.2 Legal Implications

The Health and Social Care Act 2012 (“the 2012 Act”) established clinical commissioning groups (“CCGs”), which have responsibility for commissioning healthcare services for their registered populations. Section 26 of the 2012 Act inserted new provisions into the National Health Service Act 2006 (“the 2006 Act”) setting out the general duties of CCGs, including a new section 14Z11 of the 2006 Act which imposes a duty on CCGs to prepare commissioning plans.

The NHS England planning guidance “Everyone Counts: Planning for Patients 2014/2015 to 2018/2019” requires CCGs to plan the transformation of services on a five year basis. Each five year plan is required

to include the first two years of operational delivery in detail so that patients, their carers and other key stakeholders are satisfied against longer term goals and service transformation needed to realise them.

The NHS England planning guidance sets out an overview of the planning process and details of the plans which need to be produced. Specifically it provides a high level overview of the strategic, operational and financial planning structure and the detailed requirement of these plans. The plans are to be developed in partnership with providers and local authorities”.

4.3 Equalities Impact Assessment

All commissioning plans in support of the vanguard proposals will be subjected to Equality Impact Assessments (EQIA) as they are devised.

4.4 Environmental Implications

None.

5. Conclusion and reasons for recommendations

This paper provides the Islington Health and Wellbeing Board (HWBB) with an overview of the Islington and Haringey health and care economy application to become a vanguard site for the new models of care set out in the Five Year Forward View published by NHS England in 2014 and included in planning guidance for 2015/16.

Background papers: None

Attachments:

- The expression of interest submitted on 9th February 2015 to become a vanguard site for new models of care by Islington CCG, Islington Council, Haringey CCG, Haringey Council, Whittington Health and Camden and Islington Foundation Trust;
- The abstract prepared in support of the workshop for shortlisted Vanguard expressions of interest held on 4th March 2015, with a focus on aims of the proposal and measures of success.

Final Report Clearance

Signed by:



Date: 24 March 2015

Received by

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Head of Democratic Services

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Date

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